GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1993

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SENATE BILL 729*

Short Title: Franklin/Franklinton School Merger.	(Local) —
Sponsors: Senator Speed.	
Referred to: Education/Higher Education.	

April 7, 1993

A BILL TO BE ENTITLED

AN ACT TO MERGE THE FRANKLIN COUNTY AND FRANKLINTON CITY SCHOOL ADMINISTRATIVE UNITS.

The General Assembly of North Carolina enacts:

Section 1. Effective Date.

The existing Franklin County School Administrative Unit (the "county unit") and the existing Franklinton City School Administrative Unit (the "city unit") are merged effective July 1, 1994. The resulting merged administrative unit shall be known as the Franklin County School Administrative Unit (the "merged unit").

Sec. 2. Implementation Policy.

As a part of the merger of the Franklinton City and Franklin County Administrative units the Franklin County Board of Commissioners shall adopt a Merger Implementation Policy which shall not be changed prior to June 30, 1999, except as herein provided. Once adopted by the Board of Commissioners the Implementation Policy may not be changed except by the Interim, Merged, or Permanent Boards of Education and shall be enforceable in the same manner as if a part of this act or as any other duly adopted policy of the Interim, Merged, or Permanent Boards.

Sec. 3. Voting Rights Preclearance.

The merger of the county and city units is subject to preclearance under the Federal Voting Rights Act of 1965 before it may be implemented. The attorneys for the existing county and city units shall submit this act to the United States Attorney General for preclearance under section 5 of the Voting Rights Act of 1965 within 30 days of ratification of this act.

Sec. 4. Interim Board of Education.

- (a) Upon ratification of this act there is created an Interim Franklin County Board of Education (the "Interim Board") to consist of the following members representing the county unit: James Dennis Eaves, Ted Gilbert Gupton, Chester McArthur Pace, Warren Edward Massenburg, and John Marshall Simmons, with: Chester Davis and Randolph Blake Wright, representing the city unit.
- (b) The term of office of the members of the Interim Board commences upon the ratification of this act and continues until the effective date of merger, July 1, 1994.
- (c) Vacancies on the Interim Board shall be filled by appointment by the Franklin County Board of Commissioners.
- (d) The Interim Board shall elect a chair and vice-chair from among its members. The chair may vote as any other member of the Interim Board.
- (e) The Interim Board may enter into contracts for personnel professional services and operational functions, including the authority to employ an Interim Superintendent, support staff, an attorney, and other contracted services pursuant to such appropriations and allotments as may be made by the State Board of Education or the Franklin County Board of Commissioners. The terms of the contracts for the Interim Superintendent and other interim personnel shall terminate no later than the effective date of merger.
- (f) The State Board of Education shall allot to the Interim Board upon the effective date of this act one superintendent position and one clerical support position, and the Franklin County Board of Commissioners may appropriate, at its discretion, such funds to the Interim Board as are necessary for the effective implementation of this act. The Interim Board may, at its discretion, use such allotments and appropriations as provided for in this section to employ personnel or for contracted services.
- (g) The Interim Board may organize itself and adopt policies and procedures consistent with those powers possessed by county boards of education under the General Statutes for the operation of the Interim Board and to govern the Merged Unit subsequent to the effective date of merger; provided, however, that except as otherwise provided for herein all policies adopted by the Interim Board shall be subject to review and revision by the Merged Board. Specifically, the Interim Board shall:
 - (1) Adopt the school calendar for the 1994-95 school year;
 - (2) Develop and present a recommended long-range facilities plan for the Merged Unit to the existing boards of education by September 1, 1994, and to the Franklin County Board of Commissioners by January 1, 1995; and
 - (3) The Interim Board may change the Implementation Policy as provided for in Section 2 of this act by an affirmative vote of no less than six members.
- (h) All meetings of the Interim Board, or any committee thereof, shall comply with Article 33C of Chapter 143 of the General Statutes (Open Meetings Law); provided, however, that any discussions of the Interim Board, or committee thereof, regarding litigation related to either existing board of education or the Merged Unit and/or matters related to the Voting Rights Act of 1965 may be held in executive session.

- (i) For purposes of dual office holding, the Interim Board shall be considered a joint committee of the existing city and county boards of education. Compensation of the Interim Board members shall be set by the Franklin County Board of Commissioners. Those members of the Interim Board who also serve on the existing boards of education shall be eligible for compensation for serving on the Interim Board in addition to the compensation paid them for service on the existing city and county boards of education.
- (j) The terms of office of members of the Interim Board shall continue until their successors on the Merged Board take office; whereupon the Interim Board shall cease to exist and the terms of office of the members of the Interim Board shall be terminated.

Sec. 5. Merged Administrative Unit.

- (a) Upon the effective date of merger the Interim Board shall become the Merged Board and the members of the Interim Board of Education at that time shall become the members of the Board of Education of the Merged Unit and shall be named the Franklin County Board of Education (the "Merged Board").
- (b) Until the effective date of merger the existing city and county boards of education shall continue to exercise the same powers and duties for the existing city and county administrative units, except as otherwise herein provided. The terms of office of the existing city and county boards of education are extended from the effective date of this act to the date of merger. No further elections for either of the existing boards shall take place. Upon the effective date of merger, the existing city and county administrative units and the existing city and county boards of education shall cease to exist and the terms of office of the members of the existing city and county boards of education shall terminate.
- (c) Upon merger, the Merged Board shall exercise the powers and duties of a county board of education under the General Statutes; provided, however, that the Merged Board may change the Implementation Policy provided for in Section 2 of this act by an affirmative vote of no less than six members.

The Merged Board shall not change the student assignment boundaries prior to the 1995-96 school year except by an affirmative vote of no less than six members, but shall revise the student attendance plan for the 1995-96 school year consistent with a long-range facility plan adopted pursuant to Section 4(g)(2) of this act.

(d) As of 12:01 a.m. on the effective date of merger, the Merged Board and its successor Permanent Board, as provided for herein, shall assume the title to all property of the existing city unit and county unit. All claims and demands that the existing city unit and county unit may have at the time of merger shall be transferred to the Merged Unit, and the Merged Board and its successor Permanent Board shall have the same authority to enforce those claims and demands as the existing city and county boards of education would have had, had they continued to exist. Any obligations and liabilities, including existing personnel contracts, of the existing city unit and county unit shall become the obligations and liabilities of the Merged Board and its successor Permanent Board and those obligations and liabilities may be enforced against the Merged Board

and its successor Permanent Board to the same extent they might be enforced against the existing city and county boards of education had they continued to exist.

A copy of this act shall be recorded in the Office of the Register of Deeds of Franklin County by the attorney for the Franklin County Board of Commissioners and the failure of either the Franklinton City Board of Education or the Franklin County Board of Education to make any conveyance shall not cause the title of the property to remain in either of said boards of education.

The State Board of Education shall allot to the Merged Unit for two years following the date of merger, or for the duration of contracts existing at the time of ratification of this act, the allotments that would have been allotted to the two existing administrative units had merger not occurred or those allotments to which the Merged Unit shall be entitled, whichever is higher, regardless of the persons employed to fill such positions, except that persons filling positions from such allotments may not be paid from more than one such allotment at the time.

If the Interim or Merged Board shall employ either of the existing superintendents as Interim Superintendent while that person continues to serve as superintendent of either existing administrative unit then the allotments to either existing administrative unit or the Merged Unit shall not be reduced as a result of such employment and assignment; provided, however, that persons filling positions from such allotments may not be paid from more than one allotment at the time.

Nothing herein shall be construed to compel nor restrict the Interim or Merged Board in the payment of locally funded supplements, subject to appropriations therefor.

- (e) Regardless of any other provision of this act, the Interim Board may act as the Merged Board at any time following the formation of the Interim Board for the purpose of employing a Merged Superintendent. Such action shall not be inconsistent with Article 18 of Chapter 115C of the General Statutes. Nothing herein shall prohibit the Merged Board from employing the Interim Superintendent as the Merged Superintendent, and nothing herein contained shall require the Merged Board to employ the Interim Superintendent as the Merged Superintendent.
- (f) Vacancies on the Merged Board shall be filled by appointment by the remaining members of the Merged Board.
- (g) Compensation paid to members of the Merged Board shall be determined as provided for by the General Statutes for county boards of education.
- (h) All meetings of the Merged Board, or committees thereof, shall comply with Article 33C of Chapter 143 of the General Statutes (Open Meetings Law); provided, however, that any discussions of the Merged Board, or committee thereof, regarding litigation related to either existing board of education or the Merged Unit and/or matters related to the Voting Rights Act of 1965 may be held in executive session.
 - Sec. 6. Permanent Board of Education.
- (a) The Permanent Franklin County Board of Education shall be comprised of members elected from districts.

- (b) The members of the Permanent Board shall be elected for a term of four years in nonpartisan plurality elections held at the time of the general election for county offices. Duly elected members of the Permanent Board shall take office the first Monday of December immediately following their election and shall take the oath of office prescribed in Article VI, Section 7 of the Constitution. Upon the members of the Permanent Board being installed, the Permanent Board shall replace the Merged Board and shall assume all of the duties, powers, assets, and liabilities of the Merged Board as provided for in Section 5(d) of this act and the Merged Board shall cease to exist and the terms of office of the members of the Merged Board shall end.
- (c) The initial election for the Permanent Board shall be held at the time of the General Election in 1996. In 1996, those seats representing the even-numbered districts shall be elected for a four-year term and those seats representing the odd-numbered districts shall be elected for a two-year term. In subsequent elections each seat shall be elected for four-year terms.
 - (d) The electoral districts for elections to be held in 1996 shall be as follows:

- (e) The Permanent Board is named the Franklin County Board of Education and shall exercise those powers and duties as specified in the General Statutes for county boards of education; provided, however, that Permanent Board may change the Merger Implementation Policy provided for in Section 2 of this act by an affirmative vote with no more than one dissenting vote. After July 1, 1999, the Permanent Board, in its sole discretion, may change the Implementation Policy as it would any other duly adopted policy of the Permanent Board. Regardless of the Permanent Board's action on the Implementation Policy, the Permanent Board shall, at least, every five years, or as often as the State shall require a revision in the Long Range Facilities Plan, review and revise, at its discretion, the student assignment plan in conjunction with the facilities plan.
- (f) The compensation paid to members of the Permanent Board shall be determined as provided for by the General Statutes for county boards of education.
- (g) Vacancies on the Permanent Board shall be filled by appointment by the remaining members of the Permanent Board. Any person appointed to fill an unexpired term on the Permanent Board must be at the time of the appointment and must remain a resident of the district for which he/she is appointed. Appointments to fill vacancies on the Permanent Board shall be for the remainder of the unexpired term.
- (h) Should any member of the Permanent Board change his/her residence, that member shall notify the Secretary of the Permanent Board within 15 days of such change who shall then immediately notify the Permanent Board of such notice. If the Permanent Board determines that the member's change of residence has caused the member to no longer be a resident of the district from which the member was elected or appointed then that person shall no longer be eligible to serve on the Permanent Board representing that district and the board shall declare a vacancy.

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(i) All meetings of the Permanent Board, or committee thereof, shall comply 2 with Article 33C of Chapter 143 of the General Statutes (Open Meetings Law); 3 provided, however, that any discussions of the Permanent Board, or committee thereof, 4 regarding litigation related to either existing board of education or the Merged Unit and/or matters related to the Voting Rights Act of 1965 may be held in executive 6 session.

Sec. 7. Severability and Remedy for Nullification.

In the event that any section or portion of this act shall be found to be invalid by a court of competent jurisdiction or be objected to by the Attorney General of the United States pursuant to section 5 of the Voting Rights Act of 1965, such findings or objections shall in no way nullify any other section or portion of this act not found to be invalid or objected to. If the Attorney General objects to any portion of this act concerning the method of selecting the Interim, Merged, or Permanent Board, the Franklin County Board of Commissioners may alter, by resolution, such portions of this plan as necessary to achieve compliance with the Voting Rights Act of 1965. The changes made by the Franklin County Board of Commissioners shall have the same effect as if enacted by the General Assembly. Any resolution adopted by the Franklin County Board of Commissioners pursuant to this section shall be filed by the attorney for the Franklin County Board of Commissioners with the Secretary of State, the Register of Deeds for Franklin County, the State Superintendent of Public Instruction, and the Secretary of the Interim or Merged Board upon final approval of the merger plan by the Attorney General.

Sec. 8. This act is effective upon ratification.